

PURCHASE ORDER

P.O. # [116-FY18-1] DATE: OCTOBER 11, 2022

\$6900.00

TOTAL

Boxborough Police Department

520 Massachusetts Avenue, Boxborough, MA 01719 Phone 978.264.1740 Fax 978.635.0116 Email: rfagundes@boxborough-ma.gov

VENDOR Minuteman Armory 7 North Main St Templeton, MA 01438 978-632-4222

minutemanarmory@gmail.com

SHIP TO

Robert Fagundes, Armorer Boxborough Police Department 520 Massachusetts Avenue Boxborough, MA 01719 978-264-1740

SHIPPING METHOD	SHIPPING TERMS	DELIVERY DATE
		ASAP

QTY	ITEM#	DESCRIPTION	JOB	UNIT PRICE	LINE TOTAL
4	Minuteman Armory AR- 15 11.5"	MINUTEMAN ARMORY (MMA) FORGED UPPER AND LOWER RECEIVER. MMA PHOSPHAT BCG W/CARPENTER 158 STEEL BOLT. ALG DEFENSE V3 10" MLOK RAIL. MAGPUL MOE+ GRIP, STOCK, HAND STOP AND RAIL COVERS. MAGPUL MBUS SIGHTS. FULL AMBI CONTROLS		987.50	3950.00
5	YHM-2125-5M2	YANKEE HILL MACHINE TURBO SUPRESSOR W/QUICK DISCONNECT MOUNT		394.00	1970.00
4	ROMEO4A	SIG SAUER ROMEO4A OPTIC		275.00	1100.00
4	W-2-05-1	INFORCE WEAPONS LIGHT AND MOUNT		120.00	480.00
1	MMA SELECT FIRE LOWER	MINUTEMAN ARMORY SELECT FIRE LOWER, LESS GRIP AND STOCK		325.00	325.00
1	AMBI CONTROLS	UPGRADE SELECT FIRE LOWER TO AMBI CONTROLS		100.00	100.00
1	BCG NITRIDE	NITRIDE BOLT CARRIER GROUP FOR SELECT FIRE RIFLE		100.00	100.00
4	TRADE IN	TRADE IN OF BUSHMASTER SEMI AUTO AR-15		-225	-900
1	TRADE IN	TRADE IN OF BUSMASTER SELECT FIRE (3RND BURST) AR-15		-225	-225
		The Cold Andrea		SUBTOTAL	6900.00
				SHIPPING	N/A
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- 1. Please send two copies of your invoice.
- Enter this order in accordance with the prices, terms, delivery method, and specifications listed above.
- Please notify us immediately if you are unable to ship as specified.
- Send all correspondence to:
 Accounts Payable
 Massachusetts Avenue
 Boxborough, MA 01719
 Phone 978.264.1740 Fax 978.268.5123

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Inventory List

BUXBOROUGH POLICE DE. ARMENT



Deposit to Treasurer 2.12.20

General Fund Deposit Account # 001-100-4940-1000

Name of Payee	Description	Method of Payment	Amount
Robert Fagundes	Weapon buy back	ck#152	\$ 250.00

9

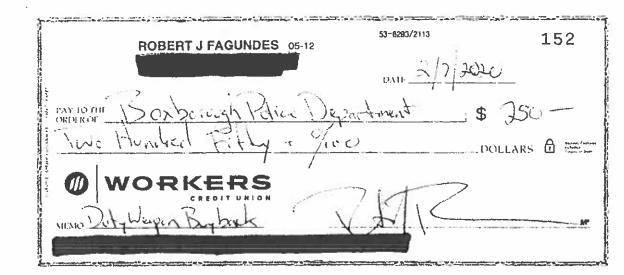
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The Commonwealth of Massachusetts Criminal History Systems Board Firearms Record Bureau Firearms Sales/Rental/Lease Transaction Form

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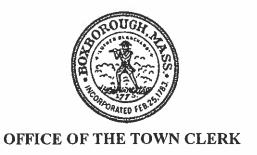


2/8/2020 Minuteman received one Glock 19 Serial:BETM333 From Boxboro Police Department For transfer to Robert Fugundes

Received by Alex

Minuteman Armory 7 North Main St East Templeton, MA 01438 978-632-4222

TOWN OF BOXBOROUGH



GENERAL BYLAWS TOWN OF BOXBOROUGH

As amended through Annual Town Meeting 2022

Reordered: January 6, 2022

A true copy, ATTEST:

Rebecca J. Harris

Town Clerk of Boxborough

ARTICLE 2 § 3: DISPOSITION OF TOWN PROPERTY

Whenever a board or officer having charge of personal property or materials belonging to the Town shall determine that such property has become obsolete or is no longer needed, said board or officer may sell, or otherwise dispose of said property or material if the fair market value of said property or materials does not, in the opinion of the Select Board, exceed ten thousand (\$10,000) dollars.

Adopted by Annual Town Meeting:	May 10, 1983
Approved by Attorney General:	July 22, 1983
Amended by Annual Town Meeting:	May 15, 2018
Approved by Attorney General:	July 12, 2018



BOXBOROUGH SELECT BOARD

29 Middle Road, Boxborough, Massachusetts 01719 Phone: (978) 264-1712 · Fax: (978) 264-3127

www.boxborough-ma.gov

Wesley Fowlks, Chair

Leslie Fox, Clerk

John Markiewicz

Jennifer Campbell

other

Diana Lipari

MEMORANDUM

To:

Select Board Members

From:

Carter Terenzini, Interim Town Administrator

Subject:

Sale of Weaponry

Date:

April 19, 2022

CC:

J. Fair

THIS IS A PRIVILEGED AND CONFIDENTIAL MEMORANDUM RELATING TO THE INVESTIGATION OF A POSSIBLE CRIMINAL COMPLAINT IT IS NOT SUBJECT TO RELEASE UNDER FOIA OR THE MA PUBLIC RECORDS LAW.

Subsequent to asking the FBI public corruption unit to investigate the Boxborough Police Department (BPD) for certain payroll irregularities, an allegation was made that Chief Warren Ryder did improperly dispose of weaponry from the BPD armory. As a result, on December 1, 2021, I did submit a request to Lt. Warren O'Brien for "All records of purchases of firearms weaponry and all records of weaponry disposed of by any means - including the disposition of any sales proceeds - including the vendor, purchaser, date of transaction and party making the transaction." for the period of July 1, 2018 through that date.

In a review of those records, the main item of interest is the sale of a Glock 19 to a Mr. Robert Fagundes for \$250.00. Mr. Fagundes was a BPD officer from October 23, 2013 through February 7, 2020. The sale was carried out through a properly licensed firearms dealer and the proceeds were turned over to the Town. In follow-up, I did interview Lt. Warren O'Brien through whom I learned that Mr. Fagundes resigned from the BPD in order to go to the Massachusetts State Police. I further learned that it was not the normal and ordinary practice of the BPD to allow departing BPD officers to purchase their service weapons nor was the Lt. aware of any previous such instances in his 20+ career with the BPD.

The weapon in question was the only Glock 19 in the armory at that time with all other service weapons appearing to have transitioned to the Glock 17. The Lt. was not aware of why this was other than it was possibly connected to the assignment of Mr. Fagundes to the CEMLEC SWAT team. The Lt. did not have any knowledge of who made a request to declare the weapon surplus although I did learn that, coincidently Mr. Fagundes was the person charged with the care of all weaponry and supplies in the armory. Finally, I learned that it was the practice of the BPD to keep several spare service weapons in its armory and that after this sale the spare count would have been down to eight. The issuance of a

service weapon to a new incoming officer would have brought that total down to a seemingly sufficient number of seven.

MGL Ch. 30B §15 (a) provides that (a) A governmental body shall dispose of a tangible supply, no longer useful to the governmental body but having resale or salvage value, in accordance with this section. Section (f) provides that "For a supply with an estimated net value of less than \$10,000, the procurement officer shall dispose of such supply using written procedures approved by the governmental body." [Note: As a matter for future consideration the SelectBoard has not approved any such written procedures and these should be put on the "to do" list.]

ARTICLE 2 §3: of the Town By-Law entitled "Disposition of Town Property" does allow "... a board or officer having charge of personal property... belonging to the Town (to)... determine that such property has become obsolete or is no longer needed, (and may)... may sell, or otherwise dispose of said property or material if the fair market value of said property or materials does not, in the opinion of the Select Board, exceed ten thousand (\$10,000) dollars." I can find no such action by the SelectBoard nor did I find that there was any involvement of the Town's Procurement Officer. [Note" I would recommend that a rewrite of the by-law to provide for the statutory role of the procurement officer be put on the "to do" list.]

I believe this matter begs several questions including, but not limited to,

- Was it standard practice to allow departing BPD officers to buy their service weapon?
- If so where is this codified?
- Have others done so in the past?
- If not, how did this sale come to happen? Who specifically requested or suggested this sale?
- Was it a practice to maintain several spares service weapons in the armory?
- If so, do you know how many spares remained in the armory after this sale?
- What do you know of requirements for the disposal of surplus property contained within MGL Ch. 30B?
- Did you approach the procurement officer as required by statute?
- What do you know of requirements for the disposal of surplus property contained within the Town's By-Law?
- Did you approach the SelectBoard to propose a disposal price and receive their sign-off as required by the By-Law?
- If yes, can you tell me at what meeting because I could not find anything of record?
- If no, why not?



Invoice

4/1/18

Firearms invoice for:
Boxborough Police Department
520 Massachusetts Avenue, Boxborough, MA 01719
Phone: 978-264-1740

QUANTITY	ITEM#	DESCRIPTION	PRICE
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From: Warren O'Brien <

Sent: Monday, April 25, 2022 3:40 PM

To: Carter Terenzini <

Subject: RE: Firearms Inventory & Transponder

If I recall correctly, he had the additional weapon because he was a member of the CEMLEC SWAT team.

Lieutenant Warren J. O'Brien

Executive Officer, Commander - Internal Affairs, Public Information Officer, Records Access Officer

Boxborough Police Department

520 Massachusetts Avenue

Boxborough, MA 01719

978-264-1750

Admin FAX 978-268-5123

From: Carter Terenzini <

Sent: Monday, April 25, 2022 3:38 PM

To: Warren O'Brien <

Subject: RE: Firearms Inventory & Transponder

Any idea why he was the only with a Glock 19 at this post

Many Thanks,

Carter

From: Warren O'Brien <

Sent: Monday, April 25, 2022 3:37 PM

To: Carter Terenzini

Subject: RE: Firearms Inventory & Transponder

That appears to be correct to me.

Lieutenant Warren J. O'Brien

Executive Officer, Commander - Internal Affairs, Public Information Officer, Records Access Officer

Boxborough Police Department

520 Massachusetts Avenue

Boxborough, MA 01719

978-264-1750

Admin FAX 978-268-5123

From: Carter Terenzini <

Sent: Monday, April 25, 2022 3:34 PM

To: Warren O'Brien <

Subject: RE: Firearms Inventory & Transponder

So if I am reading this correct we had eight spare weapons as of the date of sale.

When we issued a weapon to an incoming officer we would have gone down to seven?

Many Thanks,

Carter

From: Warren O'Brien <

Sent: Monday, April 25, 2022 3:14 PM

To: Carter Terenzini 🜗

Subject: Firearms Inventory & Transponder

Please see attached.

Lieutenant Warren J. O'Brien, Boxborough Police Department 520 Massachusetts Avenue Boxborough, MA 01719 978-264-1750 Admin FAX 978-268-5123



BOXBOROUGH SELECT BOARD

29 Middle Road, Boxborough, Massachusetts 01719 Phone: (978) 264-1712 · Fax: (978) 264-3127

www.boxborough-ma.gov

Outer

Diana Lipari, Chair

Leslie Fox, Clerk

John Markiewicz

Wesley Fowlks

MEMORANDUM

To:

Joe Fair, Town Counsel

From:

Carter Terenzini, Executive Assistant

Subject:

Sale of Weaponry

Date:

November 30, 2022

CC:

M. Johns

During the course of my review of various issues relative to the performance of Chief Ryder, it was alleged that the Chief improperly disposed of certain weaponry purchased by the BPD. Initially there was an allegation that certain AR-15s purchased with grant funding and then sold to a BPD officer who subsequently disposed of them at considerable profit. As you can see below, the record search initially revealed the sale of a Glock-19. The records of the sale of the AR-15s showed four such items in the inventory but not an in-out compilation that could be readily identified. The actual invoice, despite a request to Lt. O'Brien for an inventory and record of all purchases and sales during the subject time period, was not provided until your personal visit with the former Interim Chief.

When asked how it was determined the Officer could buy the Glock, the Chief advised that the Officer had requested that he be allowed to buy the Glock because he had modified it himself (w/his own monies) for service in the CEMLEC SWAT team (Which – to me – begs the question of Town liability for such "self-modification" of a Town weapon should a shooting arise and a lawsuit ensue over the quality control of the weapon). There were no other instances cited of departing BPD officers buying their service weapon.

When asked where he derived his authority to sell the property, the Chief said he felt he had the authority to sell it because he was a "strong Chief" and it had "always been done that way". The Chief stated that he was unaware of the requirements of Chapter 30B. When asked about his knowledge of the Town by-law he said something along the lines of "I must have told my liaison about it." (The SelectBoard used to assign one if its members to each Department creating confusion over who the DHs reported to and providing a convenient excuse for any lapse of communication or seeking of approval from the entirety of the Board.)

When asked how the value of the weapon had been established, the Chief advise he used the trade in value the Town had last been offered toward the sale of another weapon.

With respect to the AR-15s; while somewhat suspect on its face, (the sale was to the same individual as the Glock making one wonder how this person was identified as the sole person to be able to make an offer to buy the weaponry) the larger issue is that a search of the records, as with the sale of the Glock, does not reveal any submission of the sale to the SelectBoard (as required by the local by-laws) or a sale through the Procurement Officer (as required by MGL Ch. 30B).